JAN 28 IN THE COURT, U. S.

Supreme Court of the United States

October Term, 1973
No. 73-952

SILAS ECTOR,

Petitioner,

vs.

CITY OF TORRANCE, a Municipal Corporation; EDWARD J. FERRARO, City Manager, *et al.*

On Petition for Writ of Certiorari to the Supreme Court of California.

Motion of American Civil Liberties Union of Southern California for Leave to File Brief Amicus Curiae in Support of Petition for Writ of Certiorari; and Brief.

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On Petition for Writ of Certiorari to the Supreme Court of California.

Motion of American Civil Liberties Union of Southern California for Leave to File Brief Amicus Curiae.*

The American Civil Liberties Union of Southern California (ACLU) is a nonprofit organization devoted to the defense of civil liberties secured by the Constitutions of the State of California and the United States. Its interest in filing this brief is prompted by the belief that the Constitution prohibits classifications which inhibit the fundamental right to travel, at issue in this case.

The ACLU opposes restrictions on the right to travel not required by compelling state interests which

*Petitioner has consented to the filing of this brief. Respondents have declined to do so.

cannot be effectuated by less intrusive means. We believe that the restrictions involved in this case, and the results of the decision of the California Supreme Court impermissibly curtail the fundamental freedom of movement of Americans.

In order to present these views in constitutional terms, we move for leave to file the attached brief.

Respectfully submitted,

FRED OKRAND,
Attorney for Movant.

JOHN D. O'LOUGHLIN,
JILL JAKES,
Of Counsel.

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CITY OF TORRANCE, a Municipal Corporation; EDWARD J. FERRARO, City Manager, *et al.*

Brief Amicus Curiae of American Civil Liberties Union of Southern California.

Interest of Amicus.

The interest of amicus is set out in the motion for leave to file, *supra.*

Statement of the Case.

Petitioner commenced employment with the City of Torrance as Senior Librarian on or about April 15, 1968. He was subsequently appointed permanently to the position of Principal Librarian in the Classified Civil Service of the City of Torrance. [C.T. 2, lines 2-10; 22, line 25.]

The fact that petitioner was, on or about February 19, 1971, discharged and dismissed from his position and denied all benefits incident thereto, for the sole and exclusive reason that he was not and did not intend to become a resident of the City of Torrance, as required by Article VII, § 6 of the Torrance City

Charter, is not controverted by respondents. Section 6 of the Torrance City Charter provides:

> All officers and employees of the City of Torrance shall be or become residents of said City within six (6) months after their appointment or date of employment provided, however, that as to appointive officers or employees having technical, special or professional knowledge or abilities, the City Council may waive the residence requirements. No officer or employee may be appointed permanently in the classified service unless and until he has become a resident of the City.

Petitioner sought a writ of mandate from the Superior Court of the State of California for the County of Los Angeles, commanding respondents to vacate the order of discharge and reinstate petitioner with back pay, on the grounds that the City Charter infringed petitioner's rights to equal protection of the law, freedom to travel, and freedom to reside in a loation of his own choosing.

On July 26, 1971, after a hearing, the peremptory writ was denied, the alternative writ discharged, and judgment rendered in favor of respondents.

Petitioner appealed the judgment to the California Court of Appeal, Second Appellate District, which, on October 22, 1972, reversed the judgment of the Superior Court.

Respondents' petition for hearing in the California Supreme Court was granted and that court, in a decision published at 10 Cal.3d 129, October 2, 1973, vacated the decision of the Court of Appeal and affirmed the judgment of the Superior Court on the

grounds that the Torrance City Charter (1) violated no provision of the California Constitution, (2) did not violate petitioner's right to travel, and thus must be evaluated under the traditional rather than the strict scrutiny equal protection of the laws test, and (3) did not violate petitioner's right to equal protection of the laws guaranteed by the Fourteenth Amendment.

Scope of This Brief.

This brief is addressed to two questions:[1] (1) whether a nonemergency city employee's fundamental right to travel is curtailed by a Charter provision of his employer city requiring residence in the city as a condition of employment; (2) whether it is proper to determine the justification for a classification challenged on equal protection grounds on the basis of state interests not related to the classification.

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[1]Because of the fundamental importance of the basic question, amicus does not discuss that part of the provision which appears to give uncontrolled discretion to the City Council to waive the residency requirement as to those employees "having technical, special or professional knowledge or abilities."

REASONS FOR GRANTING THE WRIT.

The Importance of the Questions Presented by the Petition.

In addition to the fundamental misinterpretation by the California Supreme Court of the right to travel and its erroneous method of balancing personal rights and state interests, discussed below, which amicus believes are the most urgent reasons for the granting of the writ, amicus would note two additional reasons why the writ should be granted:

1. The first is the tremendous practical effect on the lives and the freedom of movement of Americans. Petitioner's petition for writ of certiorari at pages 12-13 amply demonstrates the "macro" significance of the problem created by the widespread use of ordinances similar to the Charter provision involved herein. Amicus contends that a showing of the "micro" effect on a particular area such as Southern California makes clear the impact on the individual. Attached as Appendix A is a map of Los Angeles County and a list of the incorporated and unincorporated communities therein. The incorporated cities range from the City of Industry, an industrial tax haven ghetto, with a minimum of residents, to residential havens such as Beverly Hills.

As the map indicates, a great number of the smaller incorporated areas are surrounded by the sprawl of the City of Los Angeles. It is doubtful that the lower-paid city employees of Beverly Hills could afford to be residents, or that anyone would want to live in the City of Industry. At any rate, amicus contends that it would be absurd to suggest, much less require, that each incorporated city be a self-contained community. To re-

quire the segregation of municipal employees into various gerrymandered ghettoes is patently unreasonable and unfair.

2. There is conflict between various state and federal courts on the question.

The decision of the California Supreme Court in this case, and those cases on which the California court relied (10 Cal.3d at 134), is in direct conflict with such cases as *Krzwinski v. Kugler* (D. N.J. 1972), 338 F.Supp. 492, 497-8; *Donnelly v. City of Manchester* (1971), 111 N.H. 50, 274 A.2d 789; and *Alaska v. Wylie,* ..... Alaska ...., November 23, 1973, 42 U.S. Law Week 2307. This conflict, on the issue of the fundamental rights involved in this case, with its pervasive and immediate effect on the lives and freedoms of the people, requires resolution by this Court.

3. Most importantly, the decision of the California Supreme Court in this case is in fundamental conflict with the holdings of this Court in *Shapiro v. Thompson* (1969), 394 U.S. 618, 22 L.Ed.2d 600, 89 S.Ct. 1322.

The California Supreme Court has held that the "right to travel" found to be fundamental in *Shapiro, supra,* is not involved in this case; that it deals with the "right to commute" or the right to live where one chooses.

> Instead, appellant asks in effect to declare a fundamental right to be let alone in the choice of his place of residence. We are not unsympathetic to that Thoreauvian goal, although we fear in this day of land use planning, zoning and environmental controls it may be increasingly difficult to achieve.
>
> Calif. Supr. Ct., 10 Cal.3d 129 at 136-7.

Amicus fears that Justice Mosk's "fear" is well founded if by his statement he means that the State may create residential zoning classifications based on the resident's employer. Commercial, industrial and residential uses are now augmented by civil servant/residential and technical-professional-civil servant/residential uses. The import of this holding is that this sort of regimentation could progress to control *all but traditional suspect classifications* (*e.g.*, race, sex, etc.), beginning with old folks' reservations in "hospital zones," and ending with separate dorms for Alphas and Betas as in Huxley's Brave New World. In other words, the California Supreme Court decision, by refusing to recognize the fundamental right of travel, sanctions a mechanism capable of creating new ghettoes and suspect classifications.[2]

The decision of the Court below denigrates the rights asserted here with the label "The right to commute."

> "Clearly the cultural and educational rewards of international travel (Kent v. Dulles (1958) 357 US 116, 126-127 [2 L Ed 2d 1294, 1201-1211, 78 S Ct. 1113]) are not reaped from the routine daily trips of the harassed metropolitan commuter." (10 Cal.3d at 135.)

Amicus contends that the superiority of the value of international travel over intraurban travel is not so

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[2]The Los Angeles Times of January 18, 1973 reports the decision of the District Court for the Northern District of California in the case of *Construction Industries v. City of Petaluma,* No. C-73-663-LHB to the effect that a city may not exclude new residents, albeit in a nondiscriminatory way, as this would violate the right to travel. This demonstrates the principle we urge here: That without a right to live where one chooses the right to travel to effectuate that choice is meaningless. Whether purported restrictions require or probibit residence is, of course, irrelevant to the central issue.

clear. The value of travel to the individual choosing to do so is not limited by his limited means. To hold that international travel may not be restricted while intra-urban travel may, seems at best anomalous.

The problem lies in the Court's failure to analyze the values implicit in the fundamental "right to travel." While there may be a certain thrill to be found in the mere phenomenon of motion, this is not the fundamental value of travel protected in such cases as *Kent v. Dulles* (1958), 357 U.S. 116, 2 L.Ed.2d 1204, 78 S.Ct. 113, or *Shapiro v. Thompson, supra.* Thus the values of parachutists, skiers, or race car drivers are not protected by the right to travel. While "getting there" may be "half the fun," travel in itself is generally incidental to the primary purpose of effectuating one's choice of where one wishes to be. This is particularly evident in cases like *Shapiro* and *King v. New Rochelle Municipal Housing Authority* (2d Cir. 1971), 442 F.2d 646. It may be assumed that the welfare recipients and public housing tenants were not travelling in style, that their primary purpose in asserting their right to travel was to assert their right to choose their residence. It should be evident that neither the length nor the frequency of the trips are determinative of the value of their purpose. The interest of petitioner is identical with that of petitioners in *Shapiro* and *King.* The effect of the charter provision in the present case is the same as that in *Shapiro* and *King:* petitioner's right to travel is abridged. It remains to be seen whether such infringement is justified.

Preliminarily, we must dispose of the distinction asserted by the California Court that the instant case differs from *Shapiro, King* and the Voting Cases, in that the Charter provision in this case does not require

durational residence while the overturned provisions of the latter cases did require *durational* residence. Perhaps the easiest way to dispose of this argument is to note its total irrelevancy to the outcome of the case. Counsel for petitioner have called this Court's attention to the existence of civil servant residence laws which *do* contain durational requirements![3] Under the reasoning of the California Court, they would fare no differently from the Torrance provision: in the view of that Court, since there is no fundamental right, no strict scrutiny is required.

Thus, almost any run-of-the-mill justification would constitutionalize a durational provision. Among the reasons offered by the California Supreme Court decision as justifying Torrance's nondurational residence requirement (10 Cal.3d 129 at 135) is greater personal knowledge of the city, conditions which would similarly support a *durational* requirement such as San Francisco's[4] under the "traditional" equal protection test. Under the doctrine of *Shelton v. Tucker,* 364 U.S. 479, 81 S.Ct. 247, 5 L.Ed.2d 231 (1960), that compelling state interests must be satisfied by means least intrusive on fundamental rights, they obviously would not stand.

Thus, the California Court's parade of absurdities—nonresident welfare and voting—is superfluous to the issue in the instant case. Obviously there are compelling reasons why the vote and the dole should be denied nonresidents—reasons which have to do with the nature of the interests served by the vote and the dole. This does not, however, mean that because these func-

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[3]Petition for Writ of Certiorari, p. 12, fn. 4.

[4]See fn. 3, *supra.*

tions, which give rise to *distinct* compelling state interests, require residence, that all benefits, facilities, or opportunities offered by a city require residence. The compelling interest requiring residence for voting does not justify a residence requirement for receipt of welfare. That they happen to justify what *seems* to be a common restriction is mere happenstance. This is factually as well as analytically demonstrable: While the state interests generated by its administration of welfare require *no* durational requirements (*Shapiro*), the interest generated by the administration of the franchise does require or justify *some minimal* durational requirements. *Dunn v. Blumstein* (1972) 405 U.S. 330, 334, 31 L.Ed.2d 274, 279, 92 S.Ct. 995. Thus, it is painfully apparent that, while welfare and voting both may require actual residence, the interests of the city as an employer are entirely distinct and *may or may not* justify an actual residence requirement. By way of analogy: If it were found that city employment, like welfare, franchise and school administration did require residence, this in turn would not justify a city's denying out-of-towners the use of a municipal bus service or the city's streets.

The City Has No Compelling Interest Justifying the Requirement That Nonemergency Employees Be Residents.

Amicus feels that the rubrics of strict scrutiny are sufficiently familiar to obviate the need for a review of the development and theory of the law, and relying on the guidelines of *Shapiro, supra,* and *Shelton, supra,* will go on to examine the interests offered by the California Supreme Court (10 Cal.3d at 135) as possible justifications of respondents' residence ordinance.

The second and seventh reasons proffered by the California Supreme Court decision, reduction of inner city unemployment and the economic benefit derived by the city from city employee residence are almost identical with rationales rejected in *Shapiro*.

"Promotion of ethnic balance" is patently absurd as a rationale for *Torrance's* ordinance, Torrance being a near "lily white" suburb of Los Angeles. In the 1970 Census Torrance had a population of 134,584 of whom 199 were black and 6,304 had Spanish as a mother tongue.

Thus, not only would a city employee residence provision be fatally overbroad, but counter-productive to the purpose asserted: it would tend to lock people into presently segregated residential patterns.

"Improvement of relationships between civil servants and minorities," is in the case of Torrance, totally irrelevant, and thus its supposed implementation overbroad. See above. Note that the discussion above of distinct compelling interests of welfare and voting with regard to what restrictions they justify applies here also: The fact that, for instance, New York, may have an inner city minority unemployment problem does not justify Torrance's (which doesn't) restriction. It is axiomatic that under Article III this Court adjudicates cases and controversies, not hypotheses.

With regard to absenteeism and tardiness and emergency manpower (which, incidentally, does not figure in this case, petitioner being a librarian), a look at a map of the County of Los Angeles (Appendix A) reveals that many persons living outside the City of Los Angeles (which has an ordinance similar to that of Torrance) live much closer to City Hall than many

people living in the city itself. The ordinance is thus underinclusive. See *Skinner v. Oklahoma* (1942) 316 U.S. 535, 62 S.Ct. 1110, 86 L.Ed. 1655, and with regard to emergency manpower, overinclusive (*Shelton, supra.*)

The last purported rationales are that of having city employees with increased knowledge of and "stake" in the city. The first could be better and less obtrusively achieved by education and orientation. The latter is wholly speculative.

It should be noted that the California Supreme Court decision, resting on the "traditional" equal protection test, does not actually endorse any of these asserted rationales. It makes no attempt to analyze their validity. At minimum certiorari should be granted for the purpose of vacating the decision to remand the case to the Court below to properly weigh the state interests involved.

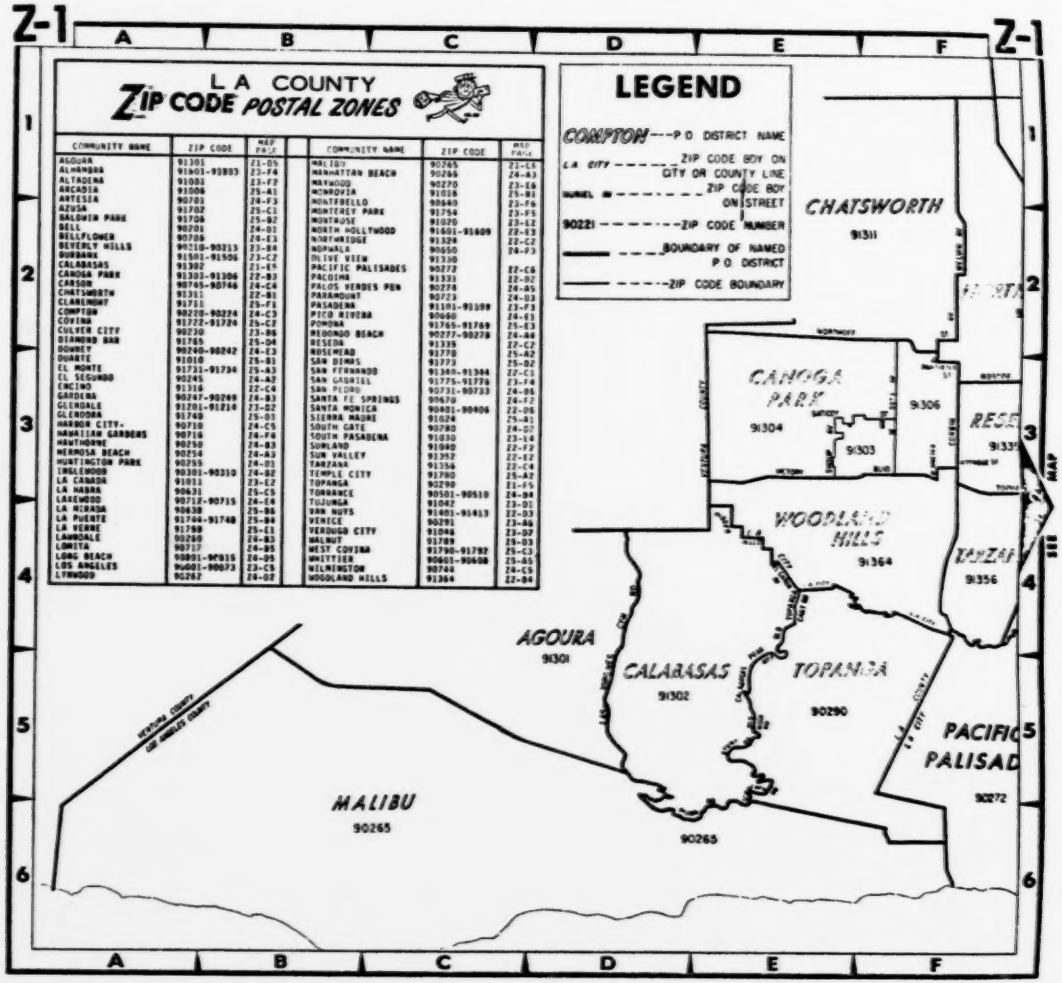
Conclusion.

The Petition for Writ of Certiorari should be granted.

Respectfully submitted,

FRED OKRAND,
Attorney for Amicus Curiae.

JOHN D. O'LOUGHLIN,
JILL JAKES,
Of Counsel.



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AGOURA	91301	21-D5
ALHAMBRA	91801-91803	23-F6
ALTADENA	91001	23-F2
ARCADIA	91006	25-A1
ARTESIA	90701	24-F3
AZUSA	91702	25-C1
BALDWIN PARK	91706	25-B2
BELL	90201	24-D1
BELLFLOWER	90706	24-E3
BEVERLY HILLS	90210-90213	23-B4
BURBANK	91501-91506	23-C2
CALABASAS	91302	21-A5
CANOGA PARK	91303-91306	22-B3
CARSON	90745-90746	24-C4
CHATSWORTH	91311	22-A1
CLAREMONT	91711	25-F1
COMPTON	90220-90224	24-C3
COVINA	91722-91724	25-C2
CULVER CITY	90230	23-B6
DIAMOND BAR	91765	25-D4
DOWNEY	90240-90242	24-E3
DUARTE	91010	25-B1
EL MONTE	91731-91734	25-A3
EL SEGUNDO	90245	24-A2
ENCINO	91316	22-C4
GARDENA	90247-90249	24-B3
GLENDALE	91201-91214	23-D2
GLENDORA	91740	25-D1
HARBOR CITY-HAWAIIAN GARDENS	90710	24-C5
HAWTHORNE	90716	24-F4
HERMOSA BEACH	90250	24-B3
HUNTINGTON PARK	90254	24-A3
INDUSTRY	91793	24-D1
INGLEWOOD	90301-90310	24-B2
LA CANADA	91011	23-E2
LA HABRA	90631	25-C5
LAKEWOOD	90712-90715	24-E4
LA MIRADA	90638	25-B6
LA PUENTE	91744-91748	25-B4
LA VERNE	91750	25-E1
LAWNDALE	90260	24-B3
LOMITA	90717	24-B5
LONG BEACH	90801-90815	25-A5
LOS ANGELES	90001-90073	23-C5
LYNWOOD	90262	24-D2
MALIBU	90265	21-C5
MANHATTAN BEACH	90266	24-A3
MAYWOOD	90270	23-E6
MONROVIA	91016	25-B1
MONTEBELLO	90640	23-F6
MONTEREY PARK	91754	23-F5
MONTROSE	91020	23-E2
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NORTHRIDGE	91328	22-C2
NORWALK	90650	24-F3
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PALOMA	91331	22-D2
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PARAMOUNT	90723	24-D3
PASADENA	91101-91109	23-F3
PICO RIVERA	90660	24-E3
POMONA	91765-91769	25-E3
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VENICE	90291	23-A6
VERDUGO CITY	91046	23-D2
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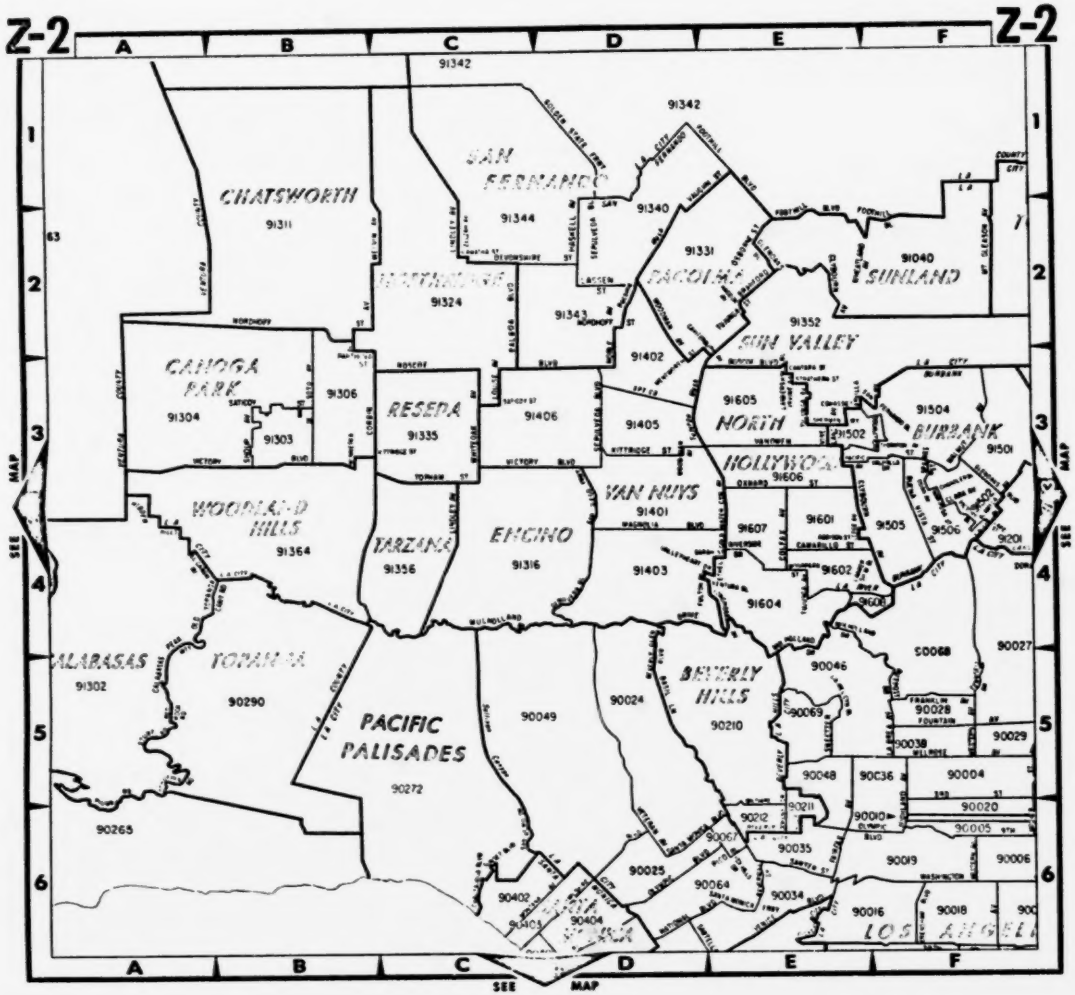
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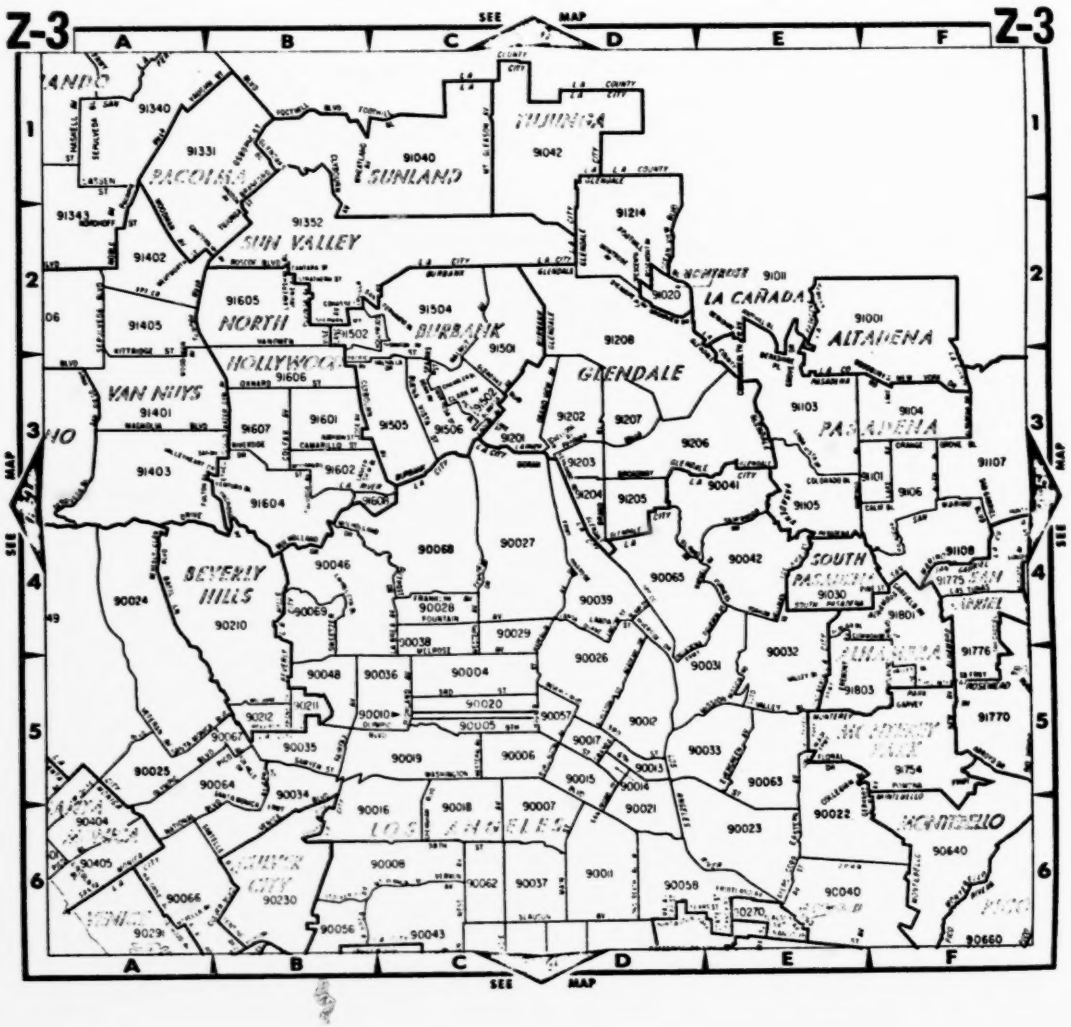
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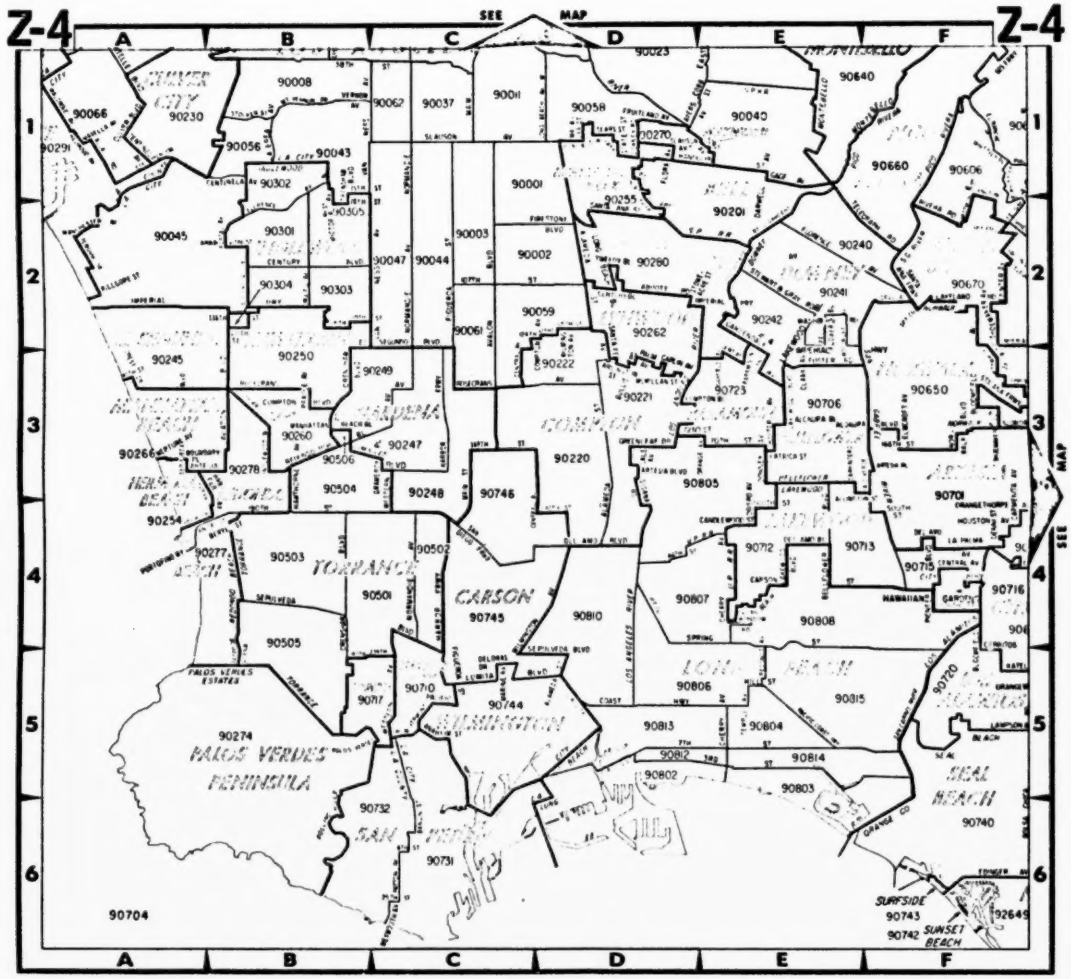
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TORRANCE
CARSON
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PALOS VERDES PENINSULA
LONG BEACH
SEAL BEACH
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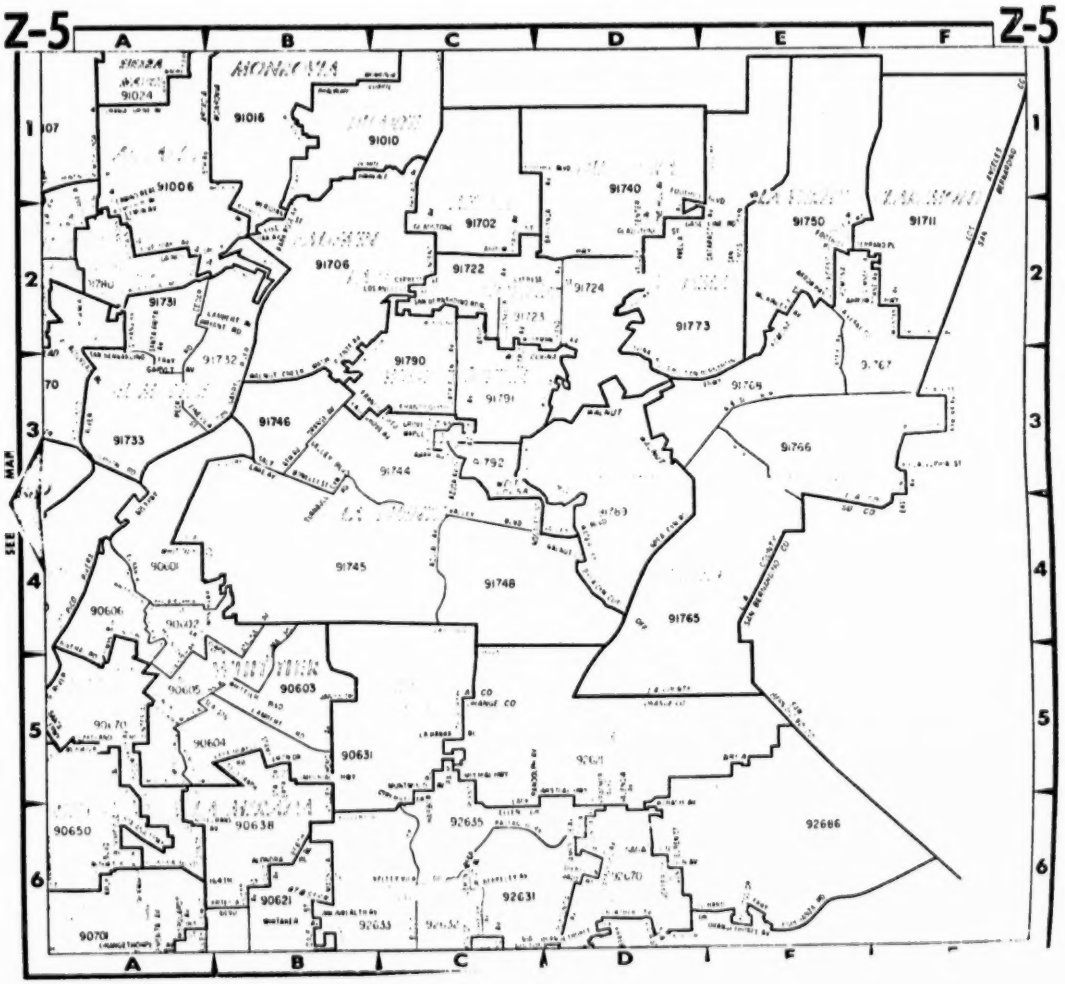
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CITIES & COMMUNITIES INDEX

COMMUNITY NAME	ABBR	POST OFFICE	P.O. ABBR	EST. SQ. MILES	EST. POP	MI. FROM L.A.	MAP PAGE
PALMS		LOS ANGELES 34	LA			10.7	62
*PALOS VERDES EST	PVE	PALOS VERDES PEN	PVP	4.767	13,870	27.4	72
PANORAMA CITY		SAN NUYS	VAN			18.1	8
PARADISE		VALYERMO	VAL			58.5	1
*PARAMOUNT	PAR	PARAMOUNT	PAR	4.960	36,105	16.5	64
PARDEE		SAUGUS	SAU			52.0	128
*PASADENA	PAS	PASADENA	PAS	23.007	112,707	10.2	27
PEARBLOSSOM		PEARBLOSSOM	PEAR			54.4	185
PEARLAND		PALMDALE	PALM			46.9	184
PICO		NEWHALL	NEW			32.8	126
*PICO RIVERA	PR	PICO RIVERA	PR	8.229	56,164	13.5	54
PINE STORE		LAKE HUGHES	LH			69.1	0
PINETREE		SAUGUS	SAU			42.9	125
PLAYA DEL REY		VENICE	VEN			17.8	31
*POMONA	POM	POMONA	POM	22.888	87,681	31.3	94
PORTER RANCH		NORTHRIDGE	NOR			20.7	116
PORTUGUESE BEND		PALOS VERDES PEN	PVP				77
QUARTZ HILL		LANCASTER	LAN			51.7	171
RANCHO PARK		LOS ANGELES 84	LA				42
RAVENNA		SAUGUS	SAU			52.2	189
REDMAN		LANCASTER	LAN			57.9	1
*REDONDO BEACH	RB	REDONDO BEACH	RB	6.200	59,081	22.7	67
RESEDA		RESEDA	RES			21.7	14
*ROLLING HILLS	RH	PALOS VERDES PEN	PVP	2.993	2,003	24.8	73
*ROLLING HILLS EST	RHE	PALOS VERDES PEN	PVP	3.328	6,874	23.2	73
ROOSEVELT		LANCASTER	LAN			65.9	1
*ROSEMEAD	RM	ROSEMEAD	RM	4.916	41,067	10.5	28
ROWLAND HEIGHTS		LA PUENTE	LPUE			20.3	98
SAINT JOHNS		SAUGUS	SAU			53.4	1
SANDBERG		LAKE HUGHES	LH			54.5	0
*SAN DIMAS	SAD	SAN DIMAS	SAD	15.023	19,969	29.0	89
*SAN FERNANDO	SF	SAN FERNANDO	SF	2.367	15,964	20.8	2
*SAN GABRIEL	SGAB	SAN GABRIEL	SGAB	4.098	29,840	10.4	37
*SAN MARINO	SMAR	PASADENA	PAS	3.750	14,184	10.5	37
SAN PEDRO		SAN PEDRO	SP			29.2	78
*SANTA FE SPRINGS	SFS	SANTA FE SPRINGS	SFS	8.780	15,020	13.8	61
*SANTA MONICA	SM	SANTA MONICA	SM	8.103	89,386	15.9	80
SANTIAGO		PALMDALE	PALM			49.3	183
SAUGUS		SAUGUS	SAU			51.7	127
SEMINOLE HOT SPGS		AGUA DULCE	AGO			39.4	108
SEPULVEDA		SAN FERNANDO	SF			20.8	15
SHERMAN OAKS		SAN NUYS	VAN			17.8	32
*SIERRA MADRE	SMAD	SIERRA MADRE	SMAD	2.935	12,226	16.6	28
*SIGNAL HILL	SH	LONG BEACH 6	LB	≈2.140	5,938	23.2	35
SILVER LAKE		LOS ANGELES 39	LA				39
SLEEPY VALLEY		SAUGUS	SAU			40.8	1
SOLEDAD		SAUGUS			•	38.1	104
SOLEMINT		SAUGUS	SAU			52.6	1
*SOUTH EL MONTE	SELM	EL MONTE	ELM	2.691	16,166	23.7	67
*SOUTH GATE	SOG	SOUTH GATE	SOG	7.374	49,800	9.7	59
*SOUTH PASADENA	SPAS	SOUTH PASADENA	SPAS	3.470	23,215	7.3	36
STUDEBAKER		NORWALK	NWK			14.7	60
SUNKIST		SAUGUS	SAU			47.6	182
SUNLAND	SUN					18.7	10
SUN VALLEY	SV					21.6	2
SYLMAR	SY					23.5	2
SYLMAR SQUARE	SY					23.5	2
SYLVIA PARK	TOP					28.2	109
TALMANTES	PALM					51.8	157
TARZANA	TAR					20.1	21
*TEMPLE CITY	TEC	TEMPLE CITY	TEC	3.786	31,071	13.4	38
TERMINAL ISLAND	SP	SAN PEDRO	SP			28.8	79
THEEQUIENS STORE	LH	LAKE HUGHES	LH			67.6	0
TOLUCA LAKE	NHO	NORTH HOLLYWOOD	NHO			10.5	29
TOPANGA	TOP	TOPANGA	TOP			25.4	109
TOPANGA PARK	TOP	TOPANGA	TOP			27.1	109
*TORRANCE	TOR	TORRANCE	TOR	19.930	137,466	19.1	68
TUJUNGA	TU	TUJUNGA	TU			10.1	11
UNIVERSAL CITY	LA	LOS ANGELES 28	LA			9.0	28
VALENCIA	VAL	VALENCIA	VAL				129
VALENCIA	LPUE	LA PUENTE	LPUE			18.0	97
VALLEY PLAZA	NHO	NORTH HOLLYWOOD	NHO			10.6	28
VALLEY VILLAGE	NHO	NORTH HOLLYWOOD	NHO			12.4	23
VAL VERDE	SAU	SAUGUS	SAU			42.4	121
VALYERMO	VAL	VALYERMO	VAL			62.0	1
VAN NUYS	VAN	VAN NUYS	VAN			18.4	15
VASQUEZ ROCKS	SAU	SAUGUS	SAU			44.6	141
VENICE	VEN	VENICE	VEN			21.0	43
VERMONT CITY	GLEN	GLENDALE 8	GLEN			12.8	28
*VERNON	VER	LOS ANGELES 58	LA	5.015	261	6.9	50
VIEW PARK	LA	LOS ANGELES 43	LA			7.8	51
WALNUT	PALM	PALMDALE	PALM			40.2	184
*WALNUT	WAL	WALNUT	WAL	8.780	8,104	27.7	41
WALNUT PARK	WPA	WHITTIER	WHI			16.4	41
WALTERIA	TOR	TORRANCE	TOR			21.4	78
WARM SPRING	CAST	CASTAIC	CAST			49.5	73
WATTS	LA	LOS ANGELES 2	LA			8.6	49
WESTCHESTER	LA	LOS ANGELES 45	LA			16.9	78
WEST COVINA	WCOV	WEST COVINA	WCOV	18.466	89,771	21.2	42
WEST HOLLYWOOD	LA	WEST HOLLYWOOD 69	LA			8.9	28
WESTLAKE VILLAGE	THO	THOUSAND OAKS	THO			55.0	162
WEST LOS ANGELES	LA	LOS ANGELES 25	LA			12.4	42
WESTWOOD	LA	LOS ANGELES 24	LA			11.1	42
*WHITTIER	WHI	WHITTIER	WHI	12.472	72,191	18.1	41
WILMINGTON	WIL	WILMINGTON	WIL			22.0	78
WINNETKA	LA	LOS ANGELES 44	LA			19.7	28
WINNETKA HILLS	LA	LOS ANGELES 44	LA			4	51
WINNETKA PARK	CHAT	CHATSWORTH	CHA			29.8	51
WINNETKA	LA	WINNETKA	LA			24.3	28
WOODLAND HILLS	WOH	WOODLAND HILLS	WOH			20.3	51
WOODSIDE VILLAGE	WCOV	WEST COVINA	WCOV			20.0	42

* INDICATES INCORPORATED CITIES

USE OF STREET INDEX PAGES . . .

For locating a specific street, and block no., or postal zone, follow the steps listed below:

STREET	CITY	P.O. ZONE	BLOCK NO.	PG. NO.	SEE
ELAINE AV	ART	ART	18500	82	A5
STREET NAME	CITY (Abbrev.)	P.O. ZONE	BLOCK NO.	PAGE NO.	GRID COORDINATES
Step 1	Step 2	Step 3	Step 4	Step 5	Step 6

1) Locate the street name from the alphabetical listing. Numerical streets are listed at the end of the index.

2) Check the city name to avoid incorrect street selection when duplicate names are listed (for different cities).

3) Check the post office zone on the next column (if this data is sought).

4) Check the block number in the next column to determine a precise location on a specific street.
Note: Only the lowest block number for each street is listed within given postal zone or map page.

5) Select the appropriate map page no. from the next column.

6) See the grid coordinates in the next column to pinpoint the desired street on the map page.

TO FIND THE STREET ON THE MAP . . .

a. Turn the page referred to under page no. in the index.
b. Locate the letter referred to under SEE on the index (A thru F).
c. Go down that column until opposite the number referred to under SEE on the index (1 thru 6).
d. The street lies within that grid square.

LIST OF ABBREVIATIONS

Alley	AL	Del	DL
Avenida	Avd	Dos	DS
Avenida De Los As	D L	Drive	DR
Avenue	Av	East	E
Boulevard	BL or BLVD	Estates	EST
Calle	CL	Freeway	FRWY or FY
Calle De Las	CL D L		
Calle del	CL DL	Glen	GN
Calle Dos	CL DS	Green	GRN
Calle El	CL EL	Grove	GRV
Calle La	CL LA	Heights	HTS
Calle Los Dos	CL L D	Highway	HWY
Calle San	CL SN	Lane	LN
Callejon	CLJ	Las or Los	L
Caminito	CMTO	Motorway	MTWY
Camino	CM	Mount	MT
Camino De	CM D	Mountain	MTN
Camino De La	CM D L	North	N
Canyon	CYN	Park	PK
Circle	CIR	Paseo	PAS
Court	CT	Paseo De	PAS D
Cruce	CR	Paseo De Las	PAS D L
Crescent	CRES	Paseo Del	PAS DL
De	D	Plaza	PZ
Point	PT		
Ranch	Rch		
Rancho	RO		
Road	RD		
Saint	ST		
San	SN		
Santa	STA		
Sierra	SRA		
South	S		
Spring	SPG		
Springs	SPGS		
Square	SQ		
Street	ST		
Terrace	TER		
Trail	TR		
Truck Trail	TK TR		
Valley	VLY		
Via De Las	VIA D L		
Via Del	VIA DL		
View	VW		
Vista	VIS		
Walk	WK		
Way	WY		
West	W		

CITIES & COMMUNITIES INDEX
(WITH STATISTICS)

FOR CURRENT INFORMATION
CONTACT LOS ANGELES COUNTY
POPULATION RESEARCH SECTION
MILL OF RECORDS R.M. 1162, 629-9211

TOTAL COUNTY POPULATION 7,005,309
TOTAL INCORPORATED CITIES POPULATION 6,057,869
TOTAL UNINCORPORATED POPULATION 1,077,451

COMMUNITY NAME	ABBR	POST OFFICE	P.O. ABBR	EST. SQ. MILES	EST. POP	MI FROM L.A.	MAP PAGE
ACTON		ACTON	ACT			46.6	169
AGOURA		AGOURA	AGO			32.2	128
AGUA DULCE		SANDUS	SAU			41.6	161
*ALHAMBRA	ALH	ALHAMBRA	ALH	7.819	62,198	8.0	17
ALMONDALE		PEARBLOSSOM	PEAR			54.0	165
ALPINE		SANDUS	SAU			45.7	186
ALTADENA		ALTADENA	ALT			14.1	23
ANTELOPE ACRES		LANCASTER	LAN			64.3	146
*ARCADIA	ARC	ARCADIA	ARC	11.252	45,370	16.5	28
ARLETA		PACOIMA	PAC				8
*ARTESIA	ART	ARTESIA	ART	1.614	14,826	18.8	52
ATHENS		LOS ANGELES 44	LA			11.5	57
*AVALON	AVA	AVALON	AVA	1.210	1,571	44.2	77
*AZUSA	AZU	AZUSA	AZU	7.456	25,908	24.5	96
*BALDWIN PARK	BAP	BALDWIN PARK	BAP	6.795	47,327	17.7	39
BASSETT		LA PUENTE	LPUE			15.2	49
BEL AIR ESTATES		LOS ANGELES 24	LA			14.0	32
*BELL	BELL	BELL	BELL	2.913	21,404	9.1	53
*BELLFLOWER	BLF	BELLFLOWER	BLF	6.175	51,824	17.0	66
*BELL GARDENS	BG	BELL	BELL	2.294	29,237	9.1	53
BELMONT SHORE		LONG BEACH 3	LB				76
BEVERLY GLEN		LOS ANGELES 24	LA			14.5	32
*BEVERLY HILLS	BH	BEVERLY HILLS	BH	5.696	33,579	10.0	33
BIG PINES		WRIGHTWOOD				61.2	1
BOYLE HTS		ELAND	ELAN			6.1	1
BRENTWOOD PARK		SANDUS	SAU			30.0	124
BRYN MAWR		LOS ANGELES 33	LA			2.3	45
*BURBANK	BURB	BURBANK	BUR	1.996	1,113	21.1	24
CALABASAS JUNCTION		CALABASAS	CAL			29.9	101
CANOGA PARK		LOS ANGELES 49	LA			25.1	61
*CARSON	CAR	CARSON	CAR	17.128	88,205	18.9	17
CALABASAS		CALABASAS	CAL			26.2	100
CALABASAS HIGHLND		CALABASAS	CAL			28.7	100
CALABASAS PARK		CALABASAS	CAL				100
CANOGA PARK		CANOGA PARK	CAN			25.7	12
CANYON COUNTRY		SAUGUS	SAU			47.4	125
*CERRITOS	CER	CERRITOS	CAR	10.685	73,034	18.5	69
CASTAIC		CASTAIC	CAST			39.2	3
CASTELLAMMARE		PACIFIC PALISADES	PP			19.9	49
LANCASTER		LANCASTER	LAN			63.2	0
CENTURY CITY		LOS ANGELES 67	LA			12.9	42
*ARTESIA	CER	ARTESIA	ART	8.788	22,973	18.8	52
CHATSWORTH		LANCASTER	LAN			67.8	0
CHEVIOT HILLS		CENTRAL	CEN				89
CHINATOWN		CHINATOWN	LOS			30.5	6
CITY TERRACE		LOS ANGELES 63	LA			4.0	41
*CLAREMONT	CLA	CLAREMONT	CLA	7.278	28,345	32.4	91
*COMMERCE	COMC	LOS ANGELES 40	LA	6.556	12,536	7.0	53
*COMPTON	COM	COMPTON	COM	9.587	70,397	11.6	64
CORNELL		AGOURA	AGO			35.9	108
*COVINA	COV	COVINA	COV	5.967	31,693	22.2	80
*DELANO	DEL	DELL	DELL	1.664	17,929	12.2	59
*CULVER CITY	CUL	CULVER CITY	CUL	4.875	35,469	10.9	50
DEL SUR		LANCASTER	LAN			69.2	148
DEL VALLE		SANDUS	SAU			39.6	126
DENES		PALMDALE	PALM			51.8	172
DIAMOND BAR		POMONA	POM			31.1	94
DOMINGUEZ		LONG BEACH	LB			15.7	74
*DOWNEY	DOW	DOWNEY	DOW	12.755	89,727	13.0	61
DUARTE	DUA	DUARTE	DUA	6.584	15,083	19.0	29
EAGLE ROCK		LOS ANGELES 41	LA			8.2	26
EAST LOS ANGELES		LOS ANGELES 22	LA			9.1	45
EAST SAN PEDRO		SAN PEDRO	SP			25.2	79
ELIZABETH LAKE		PALMDALE	PALM			55.6	157
*EL MONTE	ELM	EL MONTE	ELM	9.352	69,964	12.3	67
EL NIDO		REDONDO BCH	RB			17.4	67
*EL SEGUNDO	ELS	EL SEGUNDO	ELS	5.509	15,685	19.5	56
EL SERENO		LOS ANGELES 32	LA			9.2	38
ENCINO		VAN NUYS	VAN			18.0	23
FAIRMONT		LANCASTER	LAN			65.5	0
FERNWOOD		TOPANGA	TOP			28.2	109
FIVE POINTS		EL MONTE	ELM			24.1	67
FLINTRIDGE		PASADENA	PAS			11.5	19
FLORENCE		LOS ANGELES 1	LA			5.2	54
FOREST PARK		SANDUS	SAU			40.6	125
*GARDENA	GAR	GARDENA	GAR	5.744	46,353	14.2	63
GLASSELL PARK		LOS ANGELES 65	LA			5.9	35
*GLENDALE	GLEN	GLENDALE	GLEN	29.286	133,107	7.1	25
*GLENDORA	GLDR	GLENDORA	GLDR	13.615	31,925	25.9	87
GLENVIEW		TOPANGA	TOP			27.6	109
GORMAN		LANCASTER	LAN			65.1	0
GRANADA HILLS		SAN FERNANDO	SF			21.2	7
GREEN VALLEY		SANDUS	SAU			50.8	159
HACIENDA HEIGHTS		LA PUENTE	LPUE			21.4	85

COMMUNITY NAME	ABBR	POST OFFICE	P.O. ABBR	EST. SQ. MILES	EST. POP	MI FROM L.A.	MAP PAGE
HARBOR CITY		HARBOR CITY	HAC			26.1	73
*HAWAIIAN GARDENS	HG	HAWAIIAN GARDENS	HG	0.950	9,576	21.8	81
*HAWTHORNE	HAW	HAWTHORNE	HAW	5.581	56,257	15.7	67
*HERMOSA BEACH	HB	HERMOSA BEACH	HB	1.360	17,644	20.0	62
*HIDDEN HILLS	HH	CALABASAS	CAL	1.377	1,568	27.1	100
HIGHLAND PARK		LOS ANGELES 42	LA			6.1	36
HOLLYWOOD HIGHLANDS		LA CRESCENTA	LCR			14.4	23
HIGHWAY		LANCASTER	LAN			77.4	1
HUNTINGTON		SOUTH GATE	SOG			12.0	59
HYDE PARK		LOS ANGELES 28	LA			6.8	34
HOLLYWOOD		DOWNEY	DOW			12.3	61
HUNTINGTON		SANDUS	SAU			33.6	1
*HUNTINGTON PARK	HPK	HUNTINGTON PARK	HPK	2.972	33,508	5.2	53
*INDUSTRY	IND	LA PUENTE	LPUE	10.366	711	22.0	84
*INGLEWOOD	ING	INGLEWOOD	ING	9.102	89,915	13.0	57
*IRWINDALE	IRW	BALDWIN PARK	BAP	9.493	776	17.6	39
IRWINDALE		SAN FERNANDO	SF				3
KAGEL CANYON		LA CANADA	LAC			13.1	29
LA CANADA		GLENDALE	GLEN			17.1	11
LA CRESCENTA		LA HABRA HEIGHTS	LHH			23.8	84
LA HABRA HEIGHTS		LAKE HUGHES	LH			58.8	157
LAKE HUGHES		LANCASTER	LAN			53.4	174
LAKE LOS ANGELES		CANOGA PARK	CAN			30.1	6
LANCASTER		PALMDALE	PALM			61.2	183
LANCASTER TERRACE		SAN FERNANDO	SF			24.0	9
*LAKEWOOD	LAK	LAKEWOOD	LAK	9.583	82,334	19.5	71
*LA MIRADA	LAM	LA MIRADA	LAM	6.304	31,858	19.6	83
LANCASTER		LANCASTER	LAN			56.0	160
LANG		SAUGUS	SAU			37.1	124
*LA PUENTE	LPUE	LA PUENTE	LPUE	3.446	37,068	18.5	48
LA QUINTA		LA QUINTA	LAQ			15.8	0
*LA VERNE	LAV	LA VERNE	LAV	8.263	13,333	31.2	95
LAWNDALE		LAWNDALE	LAW	1.931	24,894	14.4	63
LENNOX		INGLEWOOD	ING			15.6	57
LINCOLN CREST		SANDUS	SAU			49.8	1
LITTLE ROCK		LITTLE ROCK	LR			62.0	184
LLANO		LLANO	LLAN			59.5	166
*LOMITA	LOM	LOMITA	LOM	1.930	19,912	20.5	74
*LONG BEACH	LB	LONG BEACH	LB	49.807	361,031	22.0	75
LYNWOOD		PEARBLOSSOM	PEAR			56.0	165
MALIBU		LONG BEACH	LB			24.7	76
*MAYWOOD	MAY	LOS ANGELES	LA	1.153	29,915	8.8	44
MEADOWBROOK		LOS FELIZ					44
MENLO		LOS ANGELES 27	LA				66
MONTEREY		WHITTIER	WHT			15.2	64
*MONTEREY PARK	MPK	LYNWOOD	LYN	7.892	62,661	10.6	64
MONTEREY HILLS		MALIBU	MAL			27.1	114
MONTEREY PARK		MALIBU	MAL			32.9	114
MONTEREY PARK		MALIBU	MAL			32.8	115
MONTEREY PARK		AGOURA	AGO			33.9	102
MONTEREY PARK		AGOURA	AGO			37.0	102
MONTEREY PARK		MALIBU	MAL			35.1	109
MONTEREY PARK		MALIBU	MAL			32.8	115
*MONTEREY PARK	MPK	MANHATTAN BEACH	MB	3.877	35,499	20.0	62
MONTEREY PARK		LOS ANGELES 49	LA			22.7	49
MONTEREY PARK		LAKEWOOD	LAK			19.6	71
*MONTEREY PARK	MPK	MONTEREY PARK	MPK	7.321	49,305	7.8	45
MONTEREY PARK		MONTROSE	MONT			11.7	18
MONTEREY PARK		LOS ANGELES 49	LA			8.4	33
MONTEREY PARK		LOS ANGELES 89	LA			7.9	36
MONTEREY PARK						20.2	6
MONTEREY PARK		LONG BEACH 3	LB			20.0	88
MONTEREY PARK		LANCASTER	LAN			72.7	0
MONTEREY PARK		NEWHALL	NEW			34.0	127
MONTEREY PARK		NORTH HOLLYWOOD	NHO			13.3	16
MONTEREY PARK		NORTH LONG BEACH	LB			16.6	70
MONTEREY PARK		NORTHRIDGE	NOR			24.0	7
*NORWALK	NWK	NORWALK	NWK	9.262	97,277	15.7	62
NORWOOD VILLAGE		EL MONTE	ELM				38
OASIS		LANCASTER	LAN			61.1	148
OCEAN PARK		SANTA MONICA	SM			15.5	69
OLIVE VIA		SAN FERNANDO	SF			20.0	2
OLIVE VIEW		PACIFIC PALISADES	PP			18.5	48
OLYMPIA		PACOIMA	PAC			19.0	8
PACIFIC PALISADES		PACIFIC PALISADES	PP				49
PALLETT		PEARBLOSSOM	PEAR			57.5	192
*PALMDALE	PLM	PALMDALE	PALM	42.055	8,986	47.8	172

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